

**MT. SAN ANTONIO
COMMUNITY COLLEGE DISTRICT**

**MEASURE RR GENERAL OBLIGATION BONDS, LEASE
REVENUE BONDS, AND BOND ANTICIPATION NOTES
PERFORMANCE AUDIT**

JUNE 30, 2016

**MT. SAN ANTONIO COMMUNITY COLLEGE DISTRICT
MEASURE RR GENERAL OBLIGATION BOND FUND,
LEASE REVENUE BONDS, AND BOND ANTICIPATION NOTES**

**PERFORMANCE AUDIT
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JUNE 30, 2016**

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INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE

Governing Board and
Citizens Oversight Committee
Mt. San Antonio Community College District
Walnut, California

We were engaged to conduct a performance audit of the Mt. San Antonio Community College District's (the District) Measure RR General Obligation Bond Fund (Measure RR) for the year ended June 30, 2016. In addition, as a result of the District's use of Measure RR General Obligation Bond funds to defease temporary financing debt, we have conducted a performance audit of the District's use of proceeds from lease revenues bonds and bond anticipation notes for the year ended June 30, 2016.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal controls in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Measure RR General Obligation Bond Funds (Measure RR), lease revenue bond funds, and bond anticipation note funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution.

Rancho Cucamonga, California
January 3, 2017

**MT. SAN ANTONIO COMMUNITY COLLEGE DISTRICT
MEASURE RR GENERAL OBLIGATION BOND FUND,
LEASE REVENUE BONDS, AND BOND ANTICIPATION NOTES**

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AUTHORITY FOR ISSUANCE

The general obligation bonds associated with Measure RR were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The District received authorization from an election held on November 11, 2008, to issue bonds of the District in an aggregate principal amount not to exceed \$353,000,000 to finance the acquisition, construction, modernization, renovation, and equipping of District facilities, and to pay the cost of issuance associated with the Bonds approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2008 Authorization).

Until the 2013-14 fiscal year, assessed property values were insufficient to allow the approval of a bond issuance under Measure RR. In order to continue with planned construction projects, the District sought temporary financing sources. In June 2008, the District issued \$10,800,000 in lease revenue bonds to provide financing of equipment, relocatable structures, and building projects. In April 2010, the District issued \$64,900,000 in bond anticipation notes to finance the acquisition, construction, modernization, renovation, and equipping of District facilities and to refinance the District's outstanding lease revenue bonds.

In August 2013, the District issued Election of 2008 Series 2013A and 2013B General Obligation Bonds in the amounts of \$205,586,691 and \$11,715,000, respectively. The bonds were issued to liquidate bond anticipation notes held by the District and to finance the acquisition, construction, modernization, renovation, and equipping of District facilities.

In September 2015, the District issued Election of 2008 Series 2015C General Obligation Bonds in the amount of \$20,000,000. The bonds were issued to finance the acquisition, construction, modernization, renovation, and equipping of District facilities.

PURPOSE OF ISSUANCE

The net proceeds of the Bonds issued under the 2008 Authorization will be used for the purposes specified in the District bond proposition submitted at the Election, which include the financing of the construction and modernization of certain District property and facilities, the acquisition of equipment and to pay the costs of issuance associated with the Bonds. The proceeds from the Bonds are to be used for projects such as modernization of college technology, upgrading and modernization of college infrastructure, including classrooms and labs, and building new teaching and learning spaces. All projects to be funded under the Measure RR General Obligation Bond must be included in the Board of Trustees' approved Facilities Master Plan, which details the scope of work to be done for each project.

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AUTHORITY FOR THE AUDIT

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in *Education Code* Sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The community college district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
3. Requires the community college district to appoint a citizen's oversight committee.
4. Requires the community college district to conduct an annual independent financial audit and performance audit in accordance with the *Government Auditing Standards* issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the community college district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

OBJECTIVES OF THE AUDIT

1. Review compliance with the expenditure provision/restrictions in the Measure RR Bond Issuance, as well as approved Board policies.
2. Reviewed the detailed accounting of expenditures to determine if proceeds are being spent on administrative salaries or any other operating expenses.
3. From a sample of construction expenditures from the detailed accounting of expenditures, review expenditures to determine if proceeds expended are for specific projects as listed in the voter approved bond language.
4. Provide a written report regarding any findings and recommendations and present the results to the Board of Trustees and/or the Citizens' Oversight Committee.

**MT. SAN ANTONIO COMMUNITY COLLEGE DISTRICT
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JUNE 30, 2016

SCOPE OF THE AUDIT

The scope of our performance audit covered the period of July 1, 2015 to June 30, 2016. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2016, were not reviewed or included within the scope of our audit or in this report.

PROCEDURES PERFORMED

We obtained the general ledger and the project expenditure reports prepared by the District for the period July 1 2015 through June 30, 2016, for Measure RR, lease revenue bonds, and the bond anticipation notes. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and Measure RR as to the approved bond projects list. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2015 and ending June 30, 2016, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
2. Our sample included transactions totaling \$19,962,157. This represents 39 percent of the total expenditures of \$51,653,850.
3. Based on our testing, we verified that funds from the Measure RR General Obligation Bond Fund (Measure RR) and the bond anticipation notes were expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

Fund	Dollar Value of Transactions Tested	Total Project Expenditures	Percentage of Total Expenditures
Lease Revenue Bonds	\$ -	\$ -	0%
BAN Funds	\$ 451,564	\$ 936,057	48%
Bond Construction Fund #2, Measure RR	\$ 19,510,593	\$ 50,717,793	38%
Total	\$ 19,962,157	\$ 51,653,850	39%

CONCLUSION

The results of our tests indicated that, in all significant respects, the Mt. San Antonio Community College District has properly accounted for the expenditures held in the Measure RR General Obligation Bond Fund (Measure RR), the lease revenue bonds fund, and the bond anticipation notes fund, and that such expenditures were made for authorized Bond projects. Further, it was noted that funds held in the Measure RR General Obligation Bond Fund the lease revenue bonds fund, and the bond anticipation notes fund, and expended by the District, were used for salaries of administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004, by the State of California Attorney General.

SUPPLEMENTARY INFORMATION

**MT. SAN ANTONIO COMMUNITY COLLEGE DISTRICT
 MEASURE RR GENERAL OBLIGATION BOND FUND,
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**LEASE REVENUE BONDS SCHEDULE OF PROJECT BUDGETS
 AND EXPENDITURES (UNAUDITED)
 FOR THE YEAR ENDED JUNE 30, 2016**

	Total Budget	Actual Costs for Fiscal Year Ended June 30, 2016	Cumulative Costs through June 30, 2016
Project 7 Campus Classroom Improvements	\$ 3,725,707	\$ -	\$ 3,725,707
Project 17 Campus-wide Improvements	7,300,918	-	7,285,966
	\$ 11,026,625	\$ -	\$ 11,011,673
 Budget Reconciliation:			
Lease Revenue Bond Proceeds	\$ 10,904,255		
Interest Earned	122,370		
	\$ 11,026,625		

**MT. SAN ANTONIO COMMUNITY COLLEGE DISTRICT
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**BOND ANTICIPATION NOTES SCHEDULE OF PROJECT BUDGETS
AND EXPENDITURES (UNAUDITED)
FOR THE YEAR ENDED JUNE 30, 2016**

	Total Budget	Actual Costs for Fiscal Year Ended June 30, 2016	Cumulative Costs through June 30, 2016
Project A Library, Learning Resources and Campus Center	\$ 197,529	\$ -	\$ 197,529
Project B Business and Computer Technology	526,083	9,120	505,892
Project C Child Development Center	16,728,824	(11,971)	16,668,996
Project D Athletics Complex Phase 2	38,772	-	38,772
Project E Career and Technical Education Building Renovation	92,043	-	92,043
Project F Classroom Building Renovation	4,567,312	-	4,486,364
Project G Laboratory Building Expansion-Sciences	791,201	-	789,634
Project H Fire Academy	106,161	-	106,161
Project I Public Transportation Center	-	-	-
Project J Parking, Public Safety, and Traffic Improvements	582,638	-	581,550
Project K Scheduled Maintenance	2,517,376	140,525	2,410,305
Project L1 Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	5,584,116	10,729	5,020,968
Project L3 Temporary Space	1,683,564	-	1,663,900
Project L4 Demolition	261,813	46,155	261,813
Project L5 Administration Building Remodel	1,120,131	-	1,120,131
Project L6 Contingency	-	-	-
Project L7 Campus-wide Improvement Projects	15,666,845	157,549	15,549,609
Project L8 Construction Support	6,387,342	583,950	6,254,322
Lease Revenue Bonds (COPS) Debt Retirement	9,596,001	-	9,596,001
Bond Investment/Interest Reserves	68,315	-	-
	\$ 66,516,066	\$ 936,057	\$ 65,343,990
Budget Reconciliation:			
BAN Issuance	\$ 64,999,815		
Interest earned	1,496,450		
Additional proceeds	19,801		
	\$ 66,516,066		

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**MEASURE RR GENERAL OBLIGATION BOND FUND
SCHEDULE OF PROJECT BUDGETS AND EXPENDITURES (UNAUDITED)
FOR THE YEAR ENDED JUNE 30, 2016**

		Total Budget	Actual Costs for Fiscal Year Ended June 30, 2016	Cumulative Costs through June 30, 2016
Project A	Library, Learning Resources and Campus Center	\$ 1,218,275	\$ 78,844	\$ 78,844
Project B	Business and Computer Technology	42,195,377	7,799,409	10,861,196
Project C	Child Development Center	2,498,854	1,806,560	2,452,542
Project D	Athletics Complex Phase 2	5,684,099	878,904	3,907,382
Project E	Career and Technical Education Building Renovation	-	-	-
Project F	Classroom Building Renovation	74,803	-	-
Project G	Laboratory Building Expansion-Sciences	-	-	-
Project H	Fire Academy	3,545,624	222,589	3,414,779
Project I	Public Transportation Center	-	-	-
Project J	Parking, Public Safety, and Traffic Improvements	6,198,422	1,013,069	4,536,122
Project K	Scheduled Maintenance	6,716,563	1,105,860	3,763,449
Project L1	Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	22,609,533	12,780,821	18,887,543
Project L3	Temporary Space	13,558,265	6,359,756	7,383,869
Project L4	Demolition	435,500	118,116	324,648
Project L5	Administration Building Remodel	1,689,998	152,850	1,098,903
Project L6	Contingency	419,590	-	-
Project L7	Campus-wide Improvement Projects	46,994,836	14,823,188	39,032,214
Project L8	Construction Support	14,882,422	3,577,827	10,498,349
		\$ 168,722,161	\$ 50,717,793	\$ 106,239,840
Budget Reconciliation:				
	Measure RR Proceeds	\$ 164,721,295		
	Bond Investment Funds	2,126,538		
	Proceeds for Legal Settlements	1,874,328		
		\$ 168,722,161		

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**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
JUNE 30, 2016**

None reported.

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**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
JUNE 30, 2016**

There were no audit findings reported in the prior year's Schedule of Findings and Questioned Costs.